



Citizens Advisory Committee
Agenda Book

2:00 pm
Wednesday, December 1, 2021

North Florida TPO Board Room
980 North Jefferson Street
Jacksonville, FL 32209



**Citizens Advisory Committee
Meeting Agenda
Wednesday, December 1, 2021
2 p.m.**

**Call to Order
Pledge of Allegiance
Introductions
Public Comment**

Agenda

A. November 3, 2021 Minutes ACTION ITEM

These minutes are ready to review and approve.

B. Electing Officers ACTION ITEM

According to the CAC Bylaws, the Committee will elect a Chair and Vice Chair at the last meeting of each calendar year.

**C. JTA Requests Amending the FY 2021/22 through FY 2025/26
Transportation Improvement Program (TIP) ACTION ITEM**

A copy of the request is included in Section C, which includes the following project:

- **FM#435741-2** – 2021 Federal Lands Access Program (FLAP) Grant

**D. A1A Speed Design Corridor Study Information
Only**

Wiley Page of Atkins will give a brief presentation on the A1A Speed Design Corridor Study.

**E. Anastasia Boulevard Complete Streets Corridor Study Information
Only**

Wiley Page of Atkins will give a brief presentation on the Anastasia Boulevard Complete Streets Corridor Study.

F. Smart North Florida Update

Information
Only

G. Old Business

- November 10, 2021 North Florida TPO Meeting Report

H. New Business

- Bylaws Committee (Marci Larson)
- List of Priority Projects (LOPP)
- Unified Planning Work Program (UPWP)
- North Florida TPO 2022 Meeting Schedule

I. Public Comment

J. Adjournment

The next meeting will be February 2, 2022.

NOTICE

In accordance with Section 286.01105, *Florida Statutes*, any person wishing to appeal a decision reached at this meeting will need a record of the proceedings. He may need to ensure that a verbatim record of the proceedings be made, which record would include the testimony and evidence upon which the appeal is to be made.

Public participation is solicited without regard to race, color, national origin, age, sex, religion, disability, or family status. Persons who require special accommodations under the Americans with Disabilities Act or persons who require translation services (free of charge) should contact Marci Larson at 904-306-7513 at least seven days prior to the meeting.

Agenda Item A.

Minutes of November 3, 2021 Meeting

Action Item



CITIZENS ADVISORY COMMITTEE
MEETING SUMMARY

Wednesday, November 3, 2021 - 2 p.m.
980 North Jefferson Street
Jacksonville, FL 32209

MEMBERS PRESENT

Bo Norton, **CHAIRMAN**
John Stack – **VICE CHAIRMAN**
Ken Blackett
Roy Buncome
Tyrona Clark-Murray
Branch Davis
Mario Dipola
David Duckworth
James Green
Nicole Hamm
Jim Hill
Patrick Keogh
Walter Kloss
Thomas Martin
Lisa McGlynn
Charles Pappas
Jim Robinson
Oksana Spears
Michael Wallwork
Eugene Yerkes

MEMBERS ABSENT:

Austin Chapman
Candice LeCompte
Bernie O'Connor
Barney Roberts

OTHERS PRESENT:

Autumn Martinage, FDOT
Geanelly Reveron, JTA
Carl Brown, JTA
Lisa Marasco, Fuel Force
Nitesh Sangam, HDR

TPO STAFF PRESENT:

Jeff Sheffield, Executive Director
Denise Bunnewith, Planning Director
Marci Larson, Public Affairs Manager
Clark Letter, Dir. of Planning and Analytics
Milton Locklear, Transportation Modeling Specialist
Jennifer Lott, Executive Assistant

CALL TO ORDER

Chairman Norton called the meeting to order at 2 p.m. and Lisa McGlynn led the Pledge of Allegiance.

PUBLIC COMMENT

None.

▶ A. APPROVE THE SEPTEMBER 1, 2021 MEETING MINUTES

Chairman Norton asked for approval of the minutes of the September Citizens Advisory Committee meeting.

Branch Davis moved to approve the September 1, 2021 minutes; Thomas Martin seconded; motion unanimously carried.

▶ B. FDOT REQUESTS AMENDING THE FY 2021/22 THROUGH FY 2025/26 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)

Autumn Martinage presented the amendment to the Transportation Improvement Program for FY 2021/22 through FY 2025/26.

Ms. Martinage informed the group that she is leaving FDOT. Karen Taulbee and Mari Schwabacher will be working together to assist the TPO.

Duval County

- **209301-8** – I-295 (SR 9A) from Beach Blvd. (SR 212) to JTB (SR 202)
Add Lanes and Reconstruct
- **209543-5** – Beach Blvd. (US 90/SR 212) at Eunice Road
Safety Project
- **209658-6** – I-295 (SR 9A) from South of Heckscher Road (SR 105) to North of Pulaski Road – Add Lanes and Rehabilitate Pavement
- **403920-5** – Lem Turner Road (SR 115) from Campus Ave. to Trout River Bridge
Lighting
- **434044-1** – Cesery Blvd. (SR 109A) at Arlington River Bridge #720264
Bridge Repair/Rehabilitation

- **437728-3** – I-295 (SR 9A) at San Jose Blvd. (SR 13)
Interchange Improvement
- **443435-1** – Emerson Street (SR 126) RR Crossing #271819A
Railroad Crossing
- **445576-1** – Dunn Avenue (SR 104) from N. Campus Blvd. to Monaco Dr.
Lighting
- **447122-2** – San Juan Ave. (SR 128) from Roosevelt Blvd. (US 17/SR 15) to
Herschel St. (SR 211) – Median Modification
- **447210-1** – W. Beaver St. (US 90/SR 10) at Broad St.
Traffic Signal Update
- **447365-1** – I-295 (SR 9A) Buckman Bridge Widening
Bridge Rehab and Add Lanes
- **447525-1** – US 1 (SR 5) from Baymeadows Rd. (SR 152) to Sunbeam Rd.
(CR 116) – Lighting
- **448825-1** – Heckscher Dr. (SR 105) over Browns Creek Bridge #720059
Bridge Replacement
- **448853-1** – SR 13 at New Rose Creek Bridge #720029
Bridge Replacement
- **435756-1** – MLK Expy. (US 1/SR 115) from Boulevard St. to Beach Blvd.
ITS Communication System
- **438082-1** – SR 105 from I-95 (SR 9) to Main St.
ITS Communication System

Nassau County

- **445341-1** – A1A (SR 200) from Griffin Road to I-95 (SR 9)
Resurfacing

St. Johns County

- **210230-2** – SR 313 from SR 207 to SR 16
New Road Construction
- **403920-4** – Anastasia Blvd. (SR A1A) at Zorayda Ave.
Pedestrian Safety Improvement

Ms. Martinage asked for questions.

- Lisa McGlynn wanted to know what “Pedestrian Safety Improvement” means.

Ms. Martinage responded that the Anastasia Blvd. at Zorayda Ave. project will add a mid-block pedestrian crossing with a beacon in close proximity to this intersection.

- Lisa McGlynn wanted to know if this project has been on the list, as this is the first time that she has seen it.

Ms. Martinage responded that this is a new project that will be added to the TIP.

- Lisa McGlynn wanted to know if the money for this project is coming from the TIP or another funding source.

Ms. Martinage responded that this project is funded with safety dollars.

- Jim Hill wanted to know if I-295 from Beach Blvd. to JTB is a continuation of the work being done south of JTB. Mr. Hill also wanted to know if this project will contain managed lanes.

Ms. Martinage responded that this project is in the design phase. Construction will begin within the next five years. This project will add lanes in the northeast quadrant of I-295.

- Jim Hill wanted to know about the I-295 at San Jose Blvd. interchange improvements project.

Ms. Martinage responded that a light will be added. There are no additional details at this time.

- Michael Wallwork wanted to know if the Buckman Bridge will be widened from eight to ten lanes.

Ms. Martinage responded that she does not have any details about the number of lanes to be added.

- Walter Kloss wanted to know if these projects are advancing, or are they new projects due to ARPA funding.

Ms. Martinage responded that it is a combination of both. Most of these projects are ARPA funded, which means they have been in the pipeline. The ARPA funds allows the current phase to advance into the current fiscal year. Projects that are not funded with ARPA funds are normal projects that are being added to the TIP.

- Walter Kloss wanted to know if there was going to be any attempt to balance the distribution of ARPA funding among the counties. Mr. Kloss would also like to know why Clay County did not receive any ARPA funding.

Ms. Martinage responded that she does not know how the determination was made on which projects to advance. Ms. Martinage will get with Mr. Knight and respond back.

- Tyrone Clark-Murray asked for details on the MLK Expressway ITS Communication System project.

Ms. Martinage will get with Mr. Knight and respond back.

- James Green wanted to know if the Cesery Blvd. at Arlington River Bridge project includes sidewalks.

Ms. Martinage will get with Mr. Knight and respond back.

- Michael Wallwork wanted to know how to get the Orange Park bike trail on the LOPP.

Ms. Martinage responded that the project would need to be included in Clay County's priority projects that they submit to the TPO for inclusion into the LOPP.

- John Stack wanted to know how the TPO defines a priority project and how it qualifies as a priority.

Ms. Bunnewith responded that a priority project is consistent with the LRTP and is eligible for SU funding. Capacity adding projects have to be in the LRTP and intersection projects do not; however, they do need to come through the county's commission. Each county has five spaces within the list.

Ms. Bunnewith commented that when you put federal funds on a local road, you are federalizing the project and it makes it more expensive.

- Pat Keogh wanted to know how much more expensive is it to use the federal right-of-way process for a project.

Ms. Bunnewith responded that there is a significant increase in cost.

- Tyrone Clark-Murray wanted to know where to find the federal right-of-way process.

Mr. Sheffield responded that staff would have to reach out to FDOT. The only strategy currently applied is the locality takes the project all the way to construction and has self-funded the design, right-of-way acquisition, etc.

- Mario Dipola commented that the Safe Routes to Schools projects seem to be the exception, as there is no right-of-way to acquire.

Mario Dipola moved to approve the FDOT's request to amend the FY 2021/22 through FY 2025/26 Transportation Improvement Program (TIP); Tyrone Clark-Murray seconded; motion unanimously carried.

C. FDOT TENTATIVE WORK PROGRAM FOR FY 2022/23 THROUGH FY 2026/27

Autumn Martinage presented FDOT's Tentative Work Program for FY 2022/23 through FY 2026/27.

Ms. Martinage asked for questions.

- Tyrone Clark-Murray commented that the Edgewood Avenue project will include a roundabout. Ms. Clark-Murray asked for additional details.

Ms. Martinage responded that she will get with Mr. Knight and respond back.

- Thomas Martin wanted to know if there will be a public hearing for the Blanding Blvd. project from Wells Road to Argyle Forest Blvd.

Ms. Martinage responded that she will get with Mr. Knight and respond back.

- Nicole Hamm wanted to know if the St. Johns Bluff Road is a widening or resurfacing project.

Ms. Martinage responded that this is a resurfacing project. The add lanes for the northeast quadrant of I-295 are scheduled for the near future.

- Nicole Hamm commented that with the new development and the existing conditions within the area a traffic study is needed.
- Mario Diopola requested a copy of the presentation.

Mr. Sheffield will send a copy of the presentation to the group.

- Michael Wallwork commented that FDOT's District 1 are building roundabouts. District 2 is dragging their feet. Mr. Wallwork wanted to know what it will take for District 2 to consider roundabouts.

Ms. Martinage commented that she will pass along Mr. Wallwork's comments to Mr Knight.

- Thomas Martin commented that roundabouts do not always work.
- Chairman Norton commented that if you have a project that you would like to see on the LOPP, comments or suggestions about the design for a project, or a general comment contact your TAC counterpart.

Mr. Sheffield responded that it is a great idea to communicate your ideas, concerns, etc. to your TAC counterpart.

- Michael Wallwork wanted to know if District 2 uses the ICE process.

Mario Dipola responded that it is a statewide process.

D. STRATEGIC INTERMODAL SYSTEM (SIS) UPDATE

Autumn Martinage informed the group that the SIS is currently undergoing a policy update. A virtual platform is available to provide information on the SIS, and for the public to provide comments.

The website is <https://sisvirtualroom.floridatransportationplan.com>.

Ms. Martinage asked for questions. There are no questions at this time.

Chairman Norton and the group wished Autumn Martinage well on her future endeavors.

E. SMART NORTH FLORIDA UPDATE

Jeff Sheffield gave the following update.

- Technology Sandboxing – Roadbotics pavement management program is being utilized by Nassau County, St. Johns County and Neptune Beach.
- Ubicquia – Smart Street Lighting – Currently, in talks to create a “test bed” for this product.
- Revvo – Working with JTA to create a pilot program to test this product on the tires of the Skyway cars.
- Street Simplified – This software would allow us to assess a high pedestrian/high crash area through safety analytics. The cost is \$5,000 per intersection.
- Archer First Response Systems – In talks with Clay County to create a “test bed” for their product.
- Living Labs – Bay Street Innovation Corridor, Neptune Beach’s Resiliency Lab and the Smart St. Augustine project.
- In the process of drafting Smart Region Zone legislation. Representative Wyman Duggan and Senator Jason Brodeur agreed to sponsor this legislation. We expect to have a bill number shortly.
- The relaunch of the Tech and Beer events took place October 19 at Strings Sports Brewery in Springfield.
- Nicole Hamm would like to know how staff got the City to buy into the smart street lighting project.

Mr. Sheffield responded that this project falls under JEA and they are very much on-board.

- Mario Dipola asked for a copy of the presentation.

Mr. Sheffield will email a copy of the presentation to the group.

F. OLD BUSINESS

1. August 4, 2021 CAC Meeting – Response Needed from Staff/FDOT

- Thomas Martin wanted to know why one lane is closed on SR 301 near the test track project in Clay County.

In August there were some traffic issues near CR 218 with the north tie-in. A lane is closed on the south end; but there have not been any traffic backups. Currently, traffic is shifted to one lane on the south end of the project as part of the traffic control plan for the tie-in with the existing US 301 to the new test track. The milling and resurfacing and restriping of the pavement to tie into the existing roadway with the concrete test track is expected to be completed in January 2022.

2. September 1, 2021 CAC Meeting – Response Needed from Staff/FDOT

- Jim Green commented that Mayport Road from Atlantic to Dutton Island and US 17 @ William Burgess show red dollar figures in future years, but the project names are not in red. Mr. Green would like to know what this means. Also, both projects show the same FPID number – 443502-1.

This was a clerical error and has been corrected.

- Jim Green wanted to know what the “Technology Projects to be Determined” in green represents, as there is no key to indicate what it means.

These are boxed funds applied to specific projects as identified.

G. NEW BUSINESS

1. November 3, 2021 CAC Meeting – Response Needed from Staff/FDOT

- Walter Kloss wanted to know if there would any attempt to balance the distribution of ARPA funding among the counties. Mr. Kloss would also like to know why Clay County did not receive any ARPA funding.

Each District was tasked with developing a list of un-prioritized advancement opportunity projects for ranking consideration. The

expectations required that projects represented a balance of work mixes spread across our regional boundary. The prioritization of projects to be funded through ARPA and advanced into our Fiscal Years 2022 and 2023 were made external to the District.

- Tyrone Clark-Murray asked for details on the MLK Expressway ITS Communication System project.

This project will add CCTV cameras, fiber optic and wireless communication, Dynamic Message Signs, and vehicle detection on MLK from I-95 to Beach Boulevard. The planned path for deployment is along MLK to the SR 115 interchange, while on the other side of the Hart Bridge there will be a deployment from Atlantic Boulevard to the Beach/Parental Home Road intersection.

The vision of the project is to begin monitoring traffic conditions within the limits so that advanced traffic information can be provided to motorists while approaching or on off this expressway. Benefits of this deployment will be for Talleyrand freight activities, stadium attendees, commuters who use this corridor, and diversion route management when a major incident occurs on I-95 between Emerson and MLK.

- James Green wanted to know if the Cesery Blvd. at Arlington River Bridge project includes sidewalks.

This project is for structural repairs. There are no plans for sidewalks.

- Tyrone Clark-Murray asked for additional details about the roundabout in the Edgewood Avenue project.

An aerial rendering was e-mailed to Ms. Clark-Murray November 19.

- Thomas Martin wanted to know if there will be a public hearing for the Blanding Blvd. project from Wells Road to Argyle Forest Blvd.

As this project continues to progress, a public hearing will be held.

2. BYLAWS COMMITTEE

Chairman Norton asked for volunteers to serve on the committee. Please notify Marci Larson if you wish to participate.

3. LIST OF PRIORITY PROJECTS (LOPP)

Staff is soliciting projects for the annual List of Priority Projects (LOPP). This is a candidate list of projects for the new fifth year of the FDOT's Five Year Work Program. Please submit your initial priority projects no later than January 21,

2022. This will enable TPO staff to prepare a first draft of the LOPP for the February meetings. The expectation will be to adopt the LOPP in March.

4. UNIFIED PLANNING WORK PROGRAM (UPWP)

The UPWP is the TPO's two-year task based budget. Bi-annually, the staff updates the UPWP as required by state and federal regulation. The UPWP outlines all major transportation planning activities to be undertaken by the TPO for the two-year planning period beginning July 1, 2022 and ending June 30, 2024.

Staff is requesting studies for possible inclusion in the FY 2022/23 through FY 2023/24 UPWP no later than December 31. These projects are located in Section 5 – Special Projects section of the UPWP, and are executed by a TPO General Consultant.

5. DECEMBER ELECTIONS

According to the CAC Bylaws, the Committee will elect a Chair and Vice Chair at the last meeting of each calendar year.

6. SAFE STREETS SUMMIT

The Safe Street Summit will be held at the Hyatt Regency in downtown Jacksonville November 5.

H. PUBLIC COMMENT

I. ADJOURNMENT

There being no further business, the meeting was adjourned at 3:32 p.m. The next CAC meeting will be December 1, 2021.

Agenda Item C.

**JTA Requests Amending the FY 2021/22 through
FY 2025/26 Transportation Improvement
Program (TIP)**

Action Item



**JACKSONVILLE
TRANSPORTATION
AUTHORITY**

Board of Directors

Ari Jolly
Chair

Debbie Buckland
Vice-Chair

G. Ray Driver, Jr.
Secretary

Nicole Padgett
Treasurer

Kevin J. Holzendorf
Immediate Past Chair

Abel Harding
Board Member

Greg Evans
Board Member

Chief Executive Officer

Nathaniel P. Ford Sr.

November 18, 2021

Mr. Jeff Sheffield
Executive Director
North Florida Transportation Planning Organization
980 North Jefferson Street
Jacksonville, FL 32209

Reference: Jacksonville Transportation Authority (JTA)
Transportation Improvement Program Amendment;
Transportation Improvement Program for FY 2021/22

Dear Mr. Sheffield:

The JTA requests placement on the agendas of the December meetings of the Technical Coordinated Committee, Citizens Advisory Committee and the Board of Directors of the North Florida Transportation Planning Organization (North Florida TPO), to consider the following amendment to add funding to the Transportation Improvement Program (TIP) for FY 2021/22.

2021 Federal Lands Access Program (FLAP) Grant

1) FM # 435741-2	
FTA Grant	\$1,439,400.00
JTA Match	\$ 359,850.00
Total	\$1,799,250.00

Should you have any questions, please call me at 904-632-5256.

Sincerely,

Richard Clark

Richard Clark
Director Economic Development

Administration
Jacksonville Regional
Transportation Center
at LaVilla
100 LaVilla Center Drive
Jacksonville, FL 32204

Operations
P.O. Drawer "0"
100 N. Myrtle Avenue
Jacksonville, FL 32203

Main (904) 630-3181
Fax (904) 630-3166
www.jtafla.com

Agenda Item G.

Old Business

- **November 10, 2021 North Florida TPO Meeting Report**

North Florida TPO Meeting Report



Meeting Agenda

Thursday, November 10, 2021
10 a.m.

Call to Order
Invocation
Pledge of Allegiance
Introductions
Public Comment

Consent Agenda

1. North Florida TPO Minutes of October 14, 2021

***UNANIMOUSLY
APPROVED***

These minutes are ready for review and approval.

TPO Agenda

A. Finance Committee Report

Information
Only

- September Monthly Financial Statement

B. Legislative Committee Report

***UNANIMOUSLY
APPROVED***

A draft of the legislative policy positions is included in Section B.

**C. FDOT Requests Amending the FY 2021/22 through FY 2025/26
Transportation Improvement Program (TIP)**

***APPROVED
TAC and CAC
Approved***

A copy of the request is included in Section C, which includes the following projects:

Duval County

- **209301-8** – I-295 (SR 9A) from Beach Blvd. (SR 212) to JTB (SR 202)
Add Lanes and Reconstruct
- **209543-5** – Beach Blvd. (US90/SR 212) at Eunice Road
Safety Project

- **209658-6** – I-295 (SR 9A) from South of Heckscher Road (SR 105) to North of Pulaski Road – Add Lanes and Rehabilitate Pavement
- **403920-5** – Lem Turner Road (SR 115) from Campus Ave. to Trout River Bridge Lighting
- **434044-1** – Cesery Blvd. (SR 109A) at Arlington River Bridge #720264 Bridge Repair/Rehabilitation
- **437728-3** – I-295 (SR 9A) at San Jose Blvd. (SR 13) Interchange Improvement
- **443435-1** – Emerson Street (SR 126) RR Crossing #271819A Railroad Crossing
- **445576-1** – Dunn Avenue (SR 104) from N. Campus Blvd. to Monaco Dr. Lighting
- **447122-2** – San Juan Ave. (SR 128) from Roosevelt Blvd. (US 17/SR 15) to Herschel St. (SR 211) – Median Modification
- **447210-1** – W. Beaver St. (US 90/SR 10) at Broad St. Traffic Signal Update
- **447365-1** – I-295 (SR 9A) Buckman Bridge Widening Bridge Rehab and Add Lanes
- **447525-1** – US 1 (SR 5) from Baymeadows Rd. (SR 152) to Sunbeam Rd. (CR 116) – Lighting
- **448825-1** – Heckscher Dr. (SR 105) over Browns Creek Bridge #720059 Bridge Replacement
- **448853-1** – SR 13 at New Rose Creek Bridge #720029 Bridge Replacement
- **435756-1** – MLK Expy. (US 1/SR 115) from Boulevard St. to Beach Blvd. ITS Communication System
- **438082-1** – SR 105 from I-95 (SR 9) to Main St. ITS Communication System

Nassau County

- **445341-1** – A1A (SR 200) from Griffin Road to I-95 (SR 9) Resurfacing

St. Johns County

- **210230-2** – SR 313 from SR 207 to SR 16 New Road Construction
- **403920-4** – Anastasia Blvd. (SR A1A) at Zorayda Ave. Pedestrian Safety Improvement

D. FDOT Tentative Work Program for FY 2022/23 through FY 2026/27

Information
Only

Karen Taulbee of FDOT will give a brief presentation on the FDOT Tentative Work Program.

E. Strategic Intermodal System (SIS) Update Information Only

Karen Taulbee of FDOT will give a brief update on the SIS.

F. Smart North Florida Update Information Only

Revvo Technologies – Facundo Tassara, Head of Customer Success, will give a brief presentation on their tire technology.

G. Executive Director’s Report Information Only

H. Secretary of Transportation’s Report Information Only

I. Authority Reports Information Only

J. Old Business

K. New Business

- List of Priority Projects (LOPP)
- Unified Planning Work Program (UPWP)
- North Florida TPO 2022 Meeting Schedule
- **December Elections** – According to the TPO Bylaws, Officers shall be elected at the December meeting by majority vote of the voting members present, and their terms become effective at the first meeting of the new calendar year.

L. Public Comment

M. Adjourn

Information

- Status Report of FDOT Projects in the North Florida TPO area

The next meeting will be December 9, 2021.

NOTICE

In accordance with Section 286.01105, *Florida Statutes*, any person wishing to appeal a decision reached at this meeting will need a record of the proceedings. He may need to ensure that a verbatim record of the proceedings be made, which record would include the testimony and evidence upon which the appeal is to be made.

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Agenda Item H.

New Business

- **Bylaws Committee (Marci)**
- **List of Priority Projects (LOPP)**
- **Unified Planning Work Program (UPWP)**
- **North Florida TPO 2022 Meeting Schedule**

North Florida TPO Meeting Schedule 2022

TPO – 10 a.m. 2nd Thursday Monthly	TCC – 10 a.m. 1st Wednesday Monthly	CAC – 2 p.m. 1st Wednesday Monthly
February 10	February 2	February 2
March 10	March 2	March 2
April 14	April 6	April 6
May 12	May 4	May 4
June 9	June 1	June 1
August 11	August 3	August 3
September 8	September 7	September 7
October 13	October 5	October 5
November 10	November 2	November 2
December 8	December 7	December 7

THERE ARE NO MEETINGS IN JANUARY AND JULY.